



# MEMORANDUM OF UNDERSTANDING

For the Implementation of the ECOWAS Regulation N°C/REG.21/12/17 on Roaming on Public Mobile Communications Networks in the ECOWAS Region

**Between** 

CÔTE D'IVOIRE And SIERRA LEONE

### Preamble:

- i. Considering Regulation C/REG.21/12/17 on roaming on public mobile communications networks in the Community space (ECOWAS Regulation);
- ii. Considering the need for ECOWAS Member States to facilitate the mobility of populations through ICTs, by implementing roaming at lower cost;
- iii. Considering the 16<sup>th</sup> meeting of ECOWAS Ministers in charge of Telecommunications, held from 1<sup>st</sup> to 3<sup>rd</sup> October 2019, during which Côte d'Ivoire was designated as the "CHAMPION" for the implementation of ECOWAS roaming;
- iv. Considering the decision taken at the 18<sup>th</sup> meeting of ECOWAS Ministers in charge of Telecommunications/ICT/Digitalization and Post held on 22<sup>nd</sup> April 2022 that Member States should adopt a phased implementation approach based on reciprocity;
- v. Considering the recommendations of the 20<sup>th</sup> Annual General Assembly of WATRA held on 28<sup>th</sup> and 29<sup>th</sup> March 2023 in Bamako (Mali) aimed at implementing Community roaming in the ECOWAS space;
- vi. Considering the correspondence between the Telecommunications/ICT Regulatory Authority of **Côte d'Ivoire** (ARTCI) and the National Communications Authority (NatCA), in which both countries decided to fully implement the ECOWAS Roaming Regulation;
- vii. Recognizing the common will of Côte d'Ivoire and Sierra Leone to fully implement Community roaming for the benefit of their respective populations, and in the interest of their operators and providers of Community roaming services;
- viii. Recognizing that the reduction or even elimination of roaming charges is a catalyst for integration and a business opportunity for both countries;
- ix. Having regard to the conclusions of the meeting held between the Regulators in Sierra Leone and Côte d'Ivoire and their respective Mobile Network Operators (MNOs) (hereinafter "Parties") from 3<sup>rd</sup> to 5<sup>th</sup> September 2024 in Freetown, Sierra Leone.

The Parties agree as follows:

## 1. General Terms:

- 1.1. The purpose of this Memorandum is to define the terms and conditions for the implementation by Côte d'Ivoire and Sierra Leone of Regulation C/REG.21.12.17 of 16<sup>th</sup> December 2017 on roaming on mobile communications networks open to the public within the ECOWAS space.
- 1.2. The Parties shall ensure the application of all the provisions of Regulation C/REG.21.12.17 of 16<sup>th</sup> December 2017 on roaming on mobile communications networks open to the public within the ECOWAS space.
- 1.3. The Parties agree that upon signature of this Memorandum of Understanding, the roaming service between Côte d'Ivoire and Sierra Leone concerns voice, SMS and data services. This protocol may be extended to other services.

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## 2. Governance and Monitoring of the Implementation of this Agreement:

- 2.1. There is established a Monitoring Committee (the Committee), composed of representatives of the ARTCI, the NatCA and all the MNOs of both countries, to ensure coordination and periodic monitoring of the implementation of the provisions of this Agreement.
- 2.2. The Monitoring Committee shall be responsible for the preparation of a work plan and a detailed action plan for the implementation of this Agreement.
  - The Committee shall convene in accordance with the work plan and may do so online or in person at the request of one of the Parties.
- 2.3. The ARTCI and the NatCA shall chair the meetings on a rotational basis.

## 3. Roaming Links:

- 3.1. Roaming traffic between Côte d'Ivoire and Sierra Leone shall be routed via direct or indirect links.
- 3.2. MNOs are encouraged to set up direct links to route the roaming traffic between Côte d'Ivoire and Sierra Leone.
- 3.3. MNOs with direct links are encouraged to make these links available under transparent, non-discriminatory conditions and at minimal rates.
- 3.4. The Parties agree to remove all obstacles to the implementation of the ECOWAS Roaming Protocol.

## 4. Wholesale Roaming Charges:

- 4.1. The wholesale roaming charge (inter-operator tariffs or IOT) that an operator in the visited country shall charge from the roaming customer's home operator may not exceed 60% of the pre-tax retail tariffs applied for voice and SMS, and 80% for data.
- 4.2. The Parties note that the MNOs have agreed not to charge roaming call termination rates.
- 4.3. Mobile operators are requested to implement specific call originating rates for "back-home" traffic flows.
- 4.4. No surcharges on incoming intra community roaming traffic between the two countries will be applied in the implementation of this agreement.

## 5. Retail Charges for Roaming Services:

5.1. The roaming call reception service is free of charge, without limitation, for roaming customers in both countries for thirty (30) consecutive days.

Beyond this 30-day limit, Community roaming conditions are no longer applicable, except at the MNOs' convenience.

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- 5.2. Calls from roaming customers to customers of networks in the visited country are charged at a rate not exceeding that applied by the visited network for national calls.
- 5.3. The tariff that an operator may charge its roaming customers in one of the two (2) countries, Parties to this Agreement, for an international call made to an ECOWAS space outside the two (2) countries, may not exceed the highest international tariff charged in the visited country to the concerned destination.
- 5.4. The SMS rate applied to roaming customers to the visited country is a rate that does not exceed the highest rate applied by the visited network for SMS to the customer's country.
- 5.5. SMS messages sent to the home country are billed at the rate applied by the visited network operator for SMS messages to the customer's home country, may not exceed the highest international tariff charged in the visited country to the concerned destination.
- 5.6. Data services for roaming users are charged at a rate that does not exceed the highest megabyte rate applied in both countries for 30 consecutive days.
- 5.7. The Parties shall regularly update the tariff ceilings applicable in both countries.

#### 6. ECOWAS Roaming Packages:

6.1. MNOs are encouraged to offer ECOWAS roaming packages to their roaming customers travelling in both countries.

## 7. Fraud Management:

- 7.1. The Monitoring Committee shall define relevant Key Performance Indicators (KPIs) to manage roamers' abnormal behaviors, in accordance with the ECOWAS Roaming Regulation.
- 7.2. MNOs shall ensure that their SIMs are activated and registered using the applicable subscriber registration regulations in each country and that their subscribers use telecommunications/ICT services at least fifteen (15) days before any use of Community roaming services.
- 7.3. In order to prevent any abusive or abnormal use of Community roaming services, MNOs shall monitor indicators of their subscribers' roaming consumption and presence regularly. These indicators concern, in particular:
  - The proportion of roaming traffic made and received while roaming;
  - The average duration of roaming traffic made and received; and
  - The diversity of roaming traffic.

These indicators and the control procedures are to be defined by the Monitoring Committee.

7.4. The National Regulatory Authorities (NRAs) and MNOs of the two (2) countries shall exchange information on fraud and abuses observed. To this end, the Monitoring Committee shall define the format of the document and the relevant information to be communicated.

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7.5. The NRAs and MNOs shall take necessary and prompt actions to stop or reduce the impact of any fraudulent and damaging acts by using their respective fraud management solutions;

7.6. The Monitoring Committee shall define mechanisms to promote interaction, to coordinate and supervise activities to prevent abuse and combat fraud. These mechanisms must include the identification of contact points for all the players involved, communication channels and procedures for interaction, escalation and problem resolution.

These mechanisms shall be defined **no later than three (3) months after the signing of this Agreement**.

7.7. MNOs shall take all steps to ensure correct and complete identification of their customers, in accordance with national laws.

#### 8. Communication and Stimulation of Uses:

8.1 The NRAs and MNOs are encouraged to implement communication campaigns with a view to popularize Community roaming and increasing the use of Community roaming services.

#### 9. Effective Launch Date:

9.1. The effective date for the implementation of the roaming services under the ECOWAS Roaming Regulation between Côte d'Ivoire and Sierra Leone is 15<sup>th</sup> November 2024 at 23 hours 59 minutes P.M. at the latest.

#### 10. Dispute Resolution:

- 10.1. The Monitoring Committee shall settle any dispute arising from the implementation of this Agreement amicably within a maximum period of sixty (60) days from the date of its notification to the Committee.
- 10.2. If the dispute is not settled within this period, the Monitoring Committee shall refer the matter to the respective NRAs.

#### 11. Duration:

11.1. This Agreement is concluded for a **period of three (3) years**, renewable by tacit agreement.

#### 12. Evaluation:

- 12.1. An evaluation report shall be submitted by the Monitoring Committee as established under point 2.1, to the NRAs of both countries, at the latest three (3) months after the effective implementation date of roaming between the two (2) countries.
- 12.2. The Parties agree to a periodic evaluation of this Memorandum of Understanding every six (6) months from the date of implementation.

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## 13. Coming into Force and Revision:

- 13.1. This Memorandum of Understanding shall take effect from the 5th day of September 2024 and may be revised at the request of either Party.
- 13.2. This MoU is the complete agreement between the parties on the specified subject, replacing all previous agreements and understandings.

Any change(s) to this MoU must be in writing and signed by all parties to be valid.

Done in Freetown, in eight (8) original copies, on: 5<sup>th</sup> September 2024.

Signed by:

NatCA, Sierra Leone	ARTCI, Côte d'Ivoire
Name: Amara Browall	Name: FOTAMA Lancine
Designation: Director Guneral	Designation: Div. Aud J. L. b. Parp
Signature: Signature:	Signature
AFRICELL, Sierra Leone	MOOV AFRICA, Côte d'Ivoire
Name: Andrew Low Fatomer	Name: SIRANSY Chazzles
Designation: Chef Helmin Officer	Designation: Dir desichare
Signature: Allya/IIIA	Signature:
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ORANGE, Sierra Leone	MTN, Côte d'Ivoire
ORANGE, Sierra Leone  Name:Sakou Amadou Bah	MTN, Côte d'Ivoire  Name: KANDE APPLINAIRE
Name:Sokou Amadou Buh	Name: KANDE APPLINAIRE
Name:Sckou Amadou Bah  Designation: Control Orange SL  Signature: Signature: Control Orange SL  QCELL, Sierra Leone	Name: KANDE APPILINAIRE  Designation: Strior Manager Wholesale
Name: Sekou Amadou Bah  Designation: Grange SL  Signature: Sekou Amadou Bah  Orange SL	Name: KANDE APPILINAIRE  Designation: Strior Manager Wholesale  Signature: Manager Wholesale
Name:Sckou Amadou Bah  Designation: Control Orange SL  Signature: Signature: Control Orange SL  QCELL, Sierra Leone	Name: KANDE APPLINAIRE  Designation: Strick Manager Wholesale  Signature: Manager Wholesale  ORANGE, Côte d'Ivoire

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